



# **Quarterly Report on Agency Services to Floridians with Developmental Disabilities and Their Costs**

Third Quarter Fiscal Year 2021-22  
(January, February, March)

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The Agency for Persons with Disabilities (APD) administers Medicaid waivers providing supports to over 35,180 individuals with developmental disabilities across Florida enabling them to live, learn and work in their communities. APD also provides limited services to over 22,700 individuals on the Waiting List for waiver services. These individuals have Autism, Intellectual Disability, Spina Bifida, Cerebral Palsy, Down Syndrome, Prader Willi syndrome, Phelan-McDermid syndrome, or are children ages 3 to 5 who are at high risk of being diagnosed with a developmental disability.

To meet the needs of the diverse population it serves, APD offers a wide array of services for individuals who are living in their own homes, family homes, or in licensed group facilities. Some of the 27 services currently provided by the agency include life skills development (companion services, adult day training, and employment services), occupational therapy, behavior analysis, adaptive and medical equipment, residential habilitation, and physical therapy.

For the period of January through March 2022, over 650 individuals on the Waiting List for waiver services received limited services funded from General Revenue and the Social Services Block Grant (SSBG) through the agency, and over 8,700 Medicaid eligible individuals received some state services through the Medicaid State Plan. About 13,600 individuals on the Waiting List for waiver services did not receive any services through APD or the Medicaid State Plan during this period.

## **Historical Overview**

On May 1, 2011, the agency began implementation of the new Developmental Disabilities Home & Community Based Services Individual Budgeting Waiver known as iBudget Florida. The iBudget Florida waiver uses an individual budgeting approach intended to enhance the simplicity, sustainability, and equity of the system while also increasing individuals' opportunities for self-direction. As of July 1, 2013, APD completed the transition of waiver clients to the iBudget Florida waiver statewide from the Tier Waiver system that had been in place since 2008.

Please share with us any comments or suggestions you have regarding this report. APD's Chief of Staff, Gina Herron may be reached at 850-922-4487.

## ***Glossary of Terms Used in Report***

**APD** - Agency for Persons with Disabilities

**CDC+ Program** - Consumer-Directed Care Plus Program

**iBudget Waiver** - Developmental Disabilities Individual Budgeting Home & Community Based Services Waiver

**IFS** - Individual and Family Supports

This report is prepared and distributed pursuant to section 393.0661(9), Florida Statutes.

“The Agency for Persons with Disabilities shall submit quarterly status reports to the Executive Office of the Governor, the chair of the Senate Ways and Means Committee or its successor, and the chair of the House Fiscal Council or its successor regarding the financial status of home and community-based services, including the number of enrolled individuals who are receiving services through one or more programs; the number of individuals who have requested services who are not enrolled but who are receiving services through one or more programs, with a description indicating the programs from which the individual is receiving services; the number of individuals who have refused an offer of services but who choose to remain on the list of individuals waiting for services; the number of individuals who have requested services but who are receiving no services; a frequency distribution indicating the length of time individuals have been waiting for services; and information concerning the actual and projected costs compared to the amount of the appropriation available to the program and any projected surpluses or deficits...”

## 1. Services Received by Waiver Enrollees

Tables 1a, 1b, 1c and 1d provide information on services received by persons enrolled in APD waivers.

Table 1a: Waiver Enrollment and Payments \*

Month	iBudget CDC		iBudget		All Waivers	
	Enrolled	Total Waiver	Enrolled	Total Waiver	Enrolled	Total Waiver
	Clients**	Payments	Clients**	Payments	Clients**	Payments
Jan-22	4,114	\$12,516,392	31,067	\$82,649,687	35,181	\$95,166,079
Feb-22	4,129	\$12,585,451	31,053	\$90,871,885	35,182	\$103,457,336
Mar-22	4,128	\$12,794,390	31,058	\$122,763,174	35,186	\$135,557,563

\* Since waiver payments are reported in this table by month of payment rather than by month of service, clients may show claim payments simultaneously under multiple waivers.

\*\*As of the first day of the month.

Source: Allocation, Budget, and Contracts (ABC) Database and Medicaid HP Data Warehouse as of May 1, 2022.

Table 1b summarizes types of services received by waiver enrollees. In addition to iBudget Florida waiver, individuals may receive services through the Consumer-Directed Care Plus (CDC+) Program, offered as an option under the Medicaid State Plan. The CDC+ Program offers comparable services to the waiver, but it allows greater flexibility and more choice in client selection of providers and services. Table 1b also includes two types of services funded by APD that are not part of Medicaid: Individual and Family Supports (IFS) and Room and Board. The former, paid from General Revenue and the Social Services Block Grant, comprises services to persons not eligible for waiver services, services to persons waiting for waiver enrollment, and services to persons enrolled in a waiver for which the service is not a waiver service. Room and Board, paid entirely from General Revenue, provides payment to licensed residential providers for individuals to cover the basic costs of room and board and supervision.

Table 1b: Types of Services Received by Waiver-Enrolled Clients

Service Month	Client Counts by Service Category for Billed Services				
	iBudget CDC	iBudget	IFS	Room\Board	Client Total*
Jan-22	4,099	31,128	183	320	32,370
Feb-22	4,108	31,793	183	285	32,872
Mar-22	4,127	32,698	124	216	33,311

\*Clients are counted only once regardless of the number of different services they received. Based on historical payment patterns, waiver, IFS and Room & Board services are undercounted due to the anticipated unsubmitted claims for the reported service months as of the database effective date.

Source: ABC Database and Medicaid HP Data Warehouse as of May 1, 2022.

## 1. Services Received by Waiver Enrollees (continued)

In addition to the previously cited services, many waiver enrollees receive Medicaid State Plan services. Table 1c summarizes the number and percent of waiver enrollees who use these services.

Table 1c: Clients Using Medicaid State Plan Services by Month of Service

Service Month	Total Waiver Enrollment	Medicaid State Plan	
		#	%
Jan-22	35,181	17,966	51.07%
Feb-22	35,182	16,794	47.73%
Mar-22	35,186	14,956	42.51%

Note: Enrolled as of the first day of the month in which the services were received.  
Source: ABC Database and Medicaid HP Data Warehouse as of May 1, 2022.

Table 1d lists the number of clients using individual waiver services. Because clients typically use multiple services, the client total at the bottom of the table is an unduplicated count.

Table 1d: Clients Using Individual Waiver Services by Month of Service Payment

Service Description	iBudget		
	Jan-22	Feb-22	Mar-22
Adult Dental Services	1	2	1
Behavior Analysis - Level 1	805	667	535
Behavior Analysis - Level 2	705	662	507
Behavior Analysis - Level 3	1,954	1,829	1,389
Behavior Analysis Assessment	23	37	31
Behavior Assistant Services	44	34	25
CDC Monthly Allowance	4,121	4,121	4,129
Consumable Medical Supplies	4,935	4,669	3,677
Dietitian Services	14	13	1
Durable Medical Equipment	48	57	53
Environmental Accessibility Adaptations	11	7	18
Environmental Accessibility Adaptations -- Assessment	0	0	0
Incontinence Supplies; All Types	7,685	7,372	5,868
Life Skills Development - Level 1 (Companion)	4,736	4,605	4,030
Life Skills Development - Level 2 (Supported Empl - Group)	10	11	2
Life Skills Development - Level 2 (Supported Empl - Individual)	975	940	637
Life Skills Development - Level 3 (ADT) - Facility Based	9,552	9,321	7,464
Life Skills Development - Level 3 (ADT) - Off Site	137	135	123

## Services Received by Waiver Enrollees (continued)

Service Description	iBudget		
	Jan-22	Feb-22	Mar-22
Occupational Therapy	374	361	289
Occupational Therapy - Assessment	0	0	0
Personal Emergency Response System - Installation	0	0	0
Personal Emergency Response System - Service	73	74	75
Personal Supports	9,198	8,953	8,300
Physical Therapy	466	440	356
Physical Therapy - Assessment	0	0	0
Private Duty Nursing	208	197	190
Residential Habilitation - Assisted Living Facility (month)	320	320	313
Residential Habilitation - Behavioral Focus (day)	37	35	20
Residential Habilitation - Intensive Behavior (day)	797	775	613
Residential Habilitation - Intensive Behavior CTEP (day)	0	0	0
Residential Habilitation - Standard (day)	195	160	99
Residential Habilitation (month)	8,389	8,301	7,708
Residential or Skilled Nursing - LPN	110	111	108
Residential or Skilled Nursing - RN	8	8	8
Respiratory Therapy	50	49	50
Respiratory Therapy - Assessment	0	0	1
Respite (under 21 only)	596	584	521
Respite, Skilled	4	4	5
Special Medical Home Care	13	14	15
Specialized Mental Health Assessment	3	2	2
Specialized Mental Health Counseling	97	91	60
Speech Therapy	255	257	245
Speech Therapy - Assessment	1	1	0
Support Coordination	25,289	24,234	20,194
Support Coordination - CDC Consultant	2,938	2,822	2,449
Support Coordination (Enhanced)	1	1	4
Support Coordination (Limited)	1,878	1,757	1,510
Support Coordination (Limited) - CDC	425	411	377
Supported Living Coaching	2,985	2,754	2,373
Transportation - mile	57	45	21
Transportation - month	928	909	710
Transportation - trip	5,818	5,632	4,361
<b>Unduplicated Client Count</b>	<b>32,401</b>	<b>32,946</b>	<b>33,417</b>

Note: Based on historical payment patterns waiver services are incomplete due to anticipated unsubmitted claims.

Source: Medicaid HP Data Warehouse as of May 1, 2022.

## 2. Services Received by Persons on the Waiting List

Table 2a lists APD services received in January, February, and March 2022 by individuals who requested enrollment in a waiver but were not enrolled as of the first day of the respective months. Funding for these services came from General Revenue and the Social Services Block Grant. Individuals on the Waiting List ages 21 or younger may also receive services from the Florida Department of Education, Medicaid State Plan, and other state and local resources.

Table 2a: Client Counts of Services Provided by APD to Clients Waiting for Waiver Services as of January 1, February 1, and March 1, 2022

	Service Month		
	Jan-22	Feb-22	Mar-22
<b>Total Waiting List at Beginning of Month*</b>	<b>22,759</b>	<b>22,745</b>	<b>22,737</b>
<b>PAID SERVICE</b>			
ADULT DAY TRAINING	188	141	123
BEHAVIOR ANALYSIS	1	1	1
COMMUNITY BASED EMPLOYMENT	7	5	3
DENTAL SERVICES	0	0	0
ELIGIBILITY AND PLANNING	2	1	1
EMPLOYMENT ENHANCEMENT PROJECT	294	305	294
HOME ASSISTANCE	20	16	6
LONG TERM RESIDENTIAL SVS	21	20	19
MEDICAL SERVICES	3	3	2
OCCUPATIONAL THERAPY	0	0	0
PERSONAL/FAMILY CARE SVS	36	31	21
PHYSICAL THERAPY	1	1	0
PRE-SUPPORTED TRANSITIONAL LIVING	19	20	12
PSYCHOLOGICAL THERAPY	17	16	14
RECREATIONAL THERAPY	0	0	0
RESIDENTIAL HABILITATION SVS	17	17	14
RESPIRE CARE	4	3	1
SPEECH THERAPY	0	0	0
SUPPLIES/EQUIPMENT	60	52	34
SUPPORT COORDINATION	19	14	3
SUPPORTED LIVING	1	2	1
TRANSPORTATION	103	65	54
<b>UNDUPLICATED TOTAL</b>	<b>658</b>	<b>605</b>	<b>522</b>

Source: Waiting List and ABC Databases as of May 1, 2022.

Table 2b provides client counts of persons on the Waiting List who received APD services. (see Table 2a) or Medicaid State Plan services. The APD services are provided with state General Revenue and Social Services Block Grant funds. Because some clients received both APD and Medicaid State Plan services, the client count in the fourth row is an unduplicated total rather than a sum of the two prior rows. The last two rows in the table provide information on Waiting List clients who received neither APD services nor Medicaid State Plan services. Note that some Waiting List clients are not currently eligible for Medicaid State Plan services.

Table 2b: Client Counts of Non-Medicaid and Medicaid State Plan Services Received by Clients Waiting for Services as of January 1, February 1, and March 1, 2022\*

Row		Service Month		
		Jan-22	Feb-22	Mar-22
1	<b>Total Waiting List at Beginning of Month*</b>	22,759	22,745	22,737
2	<b>Client Count for APD Non-Medicaid Services</b>	658	605	522
3	<b>Client Count for Medicaid State Plan Medical, Facility, and Pharmacy Services***</b>	8,527	8,706	8,518
4	<b>All Waiting List Clients Receiving Services**</b>	9,039	9,177	8,880
5	<b>Count of Waiting List Clients Not Receiving Services</b>	13,706	13,560	13,848
6	<b>Percent of Waiting List Not Receiving Services</b>	60.26%	59.64%	60.93%

\*Clients are counted only once regardless of the number of different services they received.

\*\* Unduplicated count for the clients receiving Medicaid services or APD services or both.

\*\*\*Based on historical payment patterns, Medicaid State Plan services may be undercounted due to unsubmitted claims for the reported service months as of the effective date.

Source: Waiting List, ABC Databases and Medicaid HP Data Warehouse as of May 1, 2022.

### ***3. Waiver Enrollment in Fiscal Year 2021-2022***

Table 3 summarizes new waiver enrollments for FY 2021-2022. Crisis cases are enrollees whose needs for services have been determined to require priority enrollment as defined in statute and rule. CBC Children are children on the Waiting List for iBudget Waiver who have open cases in the Department of Children and Families' child welfare system. Beginning in FY 2013-14, the agency received additional appropriation to begin offering enrollment to individuals from the Waiting List as specified in proviso.



Table 3: New Waiver Enrollment

Month	Crisis Enrolled	Waiting List Offered & Enrolled	CBC Kids Enrolled	*Other Enrolled	Total Enrolled
20-Jan	101	0	8	3	112
20-Feb	83	0	6	2	91
20-Mar	93	0	2	3	98
20-Apr	99	0	11	3	113
20-May	77	0	13	1	91
20-Jun	63	0	5	3	71
20-Jul	108	0	6	2	116
20-Aug	62	0	3	4	69
20-Sep	76	0	15	2	93
20-Oct	69	0	11	9	89
20-Nov	53	0	7	8	68
20-Dec	73	0	11	7	91
21-Jan	69	0	4	6	79
21-Feb	61	0	7	6	74
21-Mar	84	0	17	3	104
21-Apr	76	0	11	9	96
21-May	76	0	8	1	85
21-Jun	76	0	5	8	89
21-Jul	76	41	9	4	130
21-Aug	84	51	5	1	141
21-Sep	118	82	12	2	214
21-Oct	85	70	5	6	166
21-Nov	54	57	2	1	114
21-Dec	80	44	9	1	134
22-Jan	70	41	4	6	121
22-Feb	89	23	6	6	124
22-Mar	81	30	15	2	128
<b>Total</b>	<b>2,136</b>	<b>439</b>	<b>217</b>	<b>109</b>	<b>2,901</b>

\*Other Enrolled category tracking began in FY17-18 and includes: Military Dependents, Phelan-McDermid Syndrome, Private ICF or Nursing Facility, and Public ICF.  
 Source: ABC Database as of May 1, 2022 and other ABC tracking systems.

## **4. Length of Wait for Waiver Services**

Table 4 displays a frequency distribution of the length of time individuals have been waiting for waiver services. Agency policy allows people to remain on the Waiting List if they currently do not need services or do not qualify for Medicaid at the time. These counts include individuals who declined waiver enrollment offers and those who received other state assistance.

Table 4: Length of Wait for Any Waiver Services as of May 1, 2022

Length of Wait	Date Placed on Waiting List	Waiting List Clients	
		#	%
1 Year or Less	April 1, 2021 - March 31, 2022	3,133	13.8
1+ to 2 Years	April 1, 2020 - March 31, 2021	1,914	8.4
2+ to 3 Years	April 1, 2019 - March 31, 2020	2,860	12.6
3+ to 4 Years	April 1, 2018 - March 31, 2019	1,161	5.1
4+ to 5 Years	April 1, 2017 - March 31, 2018	1,102	4.8
5+ to 6 Years	April 1, 2016 - March 31, 2017	1,128	5.0
6+ to 7 Years	April 1, 2015 - March 31, 2016	874	3.8
7+ to 8 Years	April 1, 2014 - March 31, 2015	893	3.9
8+ to 9 Years	April 1, 2013 - March 31, 2014	625	2.7
9+ to 10 Years	April 1, 2012 - March 31, 2013	717	3.2
More than 10 Years	On or before March 31, 2012	8,321	36.6
<b>Total Waiting List*</b>		<b>22,728</b>	<b>100.0</b>

Source: Waiting List Database as of May 1, 2022.

## 5. Projected Waiver Costs and Appropriations

Table 5 provides information concerning projected waiver costs compared to the available appropriations and any projected surpluses or deficits.

**Table 5: Fiscal Year 2021-22 Waiver Expenditures and Budget Forecast  
by Date of Payment  
General Revenue Only**

	Actual Expenditures	AHCA Total As of 3/31/2022	AHCA Total with Actuals	2021-22 GAA	Percent of Appropriation Remaining
Month	FY 2021/22	FY 2021/22	FY 2021/22	\$ 531,730,217	100.0%
2021 July	\$ 10,322,204	\$ 17,513,134	\$ 10,322,204	\$ 521,408,013	98.1%
2021 August	\$ 39,318,486	\$ 32,923,496	\$ 39,318,486	\$ 482,089,527	90.7%
2021 September	\$ 29,594,024	\$ 40,752,512	\$ 29,594,024	\$ 452,495,503	85.1%
2021 October	\$ 30,466,069	\$ 33,962,085	\$ 30,466,069	\$ 422,029,434	79.4%
2021 November	\$ 42,585,525	\$ 34,461,756	\$ 42,585,525	\$ 379,443,909	71.4%
2021 December	\$ 30,472,342	\$ 44,800,680	\$ 30,472,342	\$ 348,971,567	65.6%
2022 January	\$ 41,216,223	\$ 31,845,751	\$ 41,216,223	\$ 307,755,344	57.9%
2022 February	\$ 32,119,121	\$ 33,252,218	\$ 32,119,121	\$ 275,636,223	51.8%
2021 March	\$ 33,562,559	\$ 43,657,617	\$ 33,562,559	\$ 242,073,664	45.5%
2022 April		\$ 33,323,693	\$ 39,203,091	\$ 202,870,573	38.2%
2022 May		\$ 33,467,569	\$ 39,372,352	\$ 163,498,221	30.7%
2022 June		\$ 43,910,600	\$ 51,657,878	\$ 111,840,342	21.0%
2022 July CF		\$ 19,385,025	\$ 22,805,183	\$ 89,035,159	16.7%
2022 August CF		\$ 2,227,282	\$ 2,620,248	\$ 86,414,912	16.3%
2022 Sept CF		\$ 952,848	\$ 1,120,962	\$ 85,293,950	16.0%
<b>Total</b>	<b>\$ 289,656,553</b>	<b>\$ 446,436,267</b>	<b>\$ 446,436,267</b>	<b>\$ 85,293,950</b>	